POPULAR ANNUAL FINANCIAL REPORT

# FOR THE FISCAL YEAR ENDED JUNE 30, 2006

JERRY LUKE LEBLANC - COMMISSIONER OF ADMINISTRATION



# STATE OF LOUISIANA

# POPULAR ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2006

The Popular Annual Financial Report (Popular Report) is prepared after each fiscal year end to comply with statutory requirements with the express purpose of providing a brief, objective, and easily understood analysis of the State's financial performance for the preceding year, as well as facilitating wide dissemination of the report to the public. It presents selected basic information about the State of Louisiana's revenues, expenditures, financial position, budget and performance. The information, presented in a non-technical format, is intended to summarize basic financial information about our State.

The financial information included in this report is supported in detail in the State's Comprehensive Annual Financial Report (CAFR). The financial data presented in the "Government-wide Financial Analysis", "General Fund Balance Sheet", and "Unreserved and Undesignated General Fund Balance" sections of this report use the same measurement focus and basis of accounting as the CAFR.

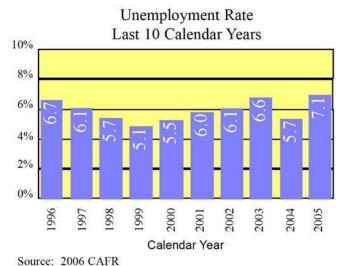
The CAFR is prepared in accordance with generally accepted accounting principles (GAAP) and is independently audited by the Office of the Legislative Auditor of the State of Louisiana. Conversely, this report is unaudited and includes financial data (in the "Government-wide Financial Analysis" section) that departs from GAAP since it does not include the entire GAAP reporting entity (such as component units of the state) and includes only selected financial data. Additionally, the data found in the "Budgetary Information" section departs from GAAP because it is prepared on a non-GAAP budgetary basis.

The CAFR can be obtained on the internet at www.doa.state.la.us/osrap/library/Publications/cafr06.pdf or by contacting the Office of Statewide Reporting and Accounting Policy, P.O. Box 94095, Baton Rouge, LA 70804-9095.

# ECONOMIC OUTLOOK

The most dramatic economic events in Louisiana's history occurred in August and September of 2005 as two highly destructive hurricanes Katrina and Rita hit Louisiana. The New Orleans tourist industry was temporarily shut down; major employers, private and public universities, hospitals and medical providers closed; and Louisiana residents were scattered across the country. The State Legislature held a special session in November 2005 to address the revision in the official revenue forecasts and balanced the budget by cutting over \$600 million in expenditures, retrieving money from the Budget Stabilization

(Rainy Day) Fund and using the surplus from fiscal year 2005. Federal dollars have poured into the State to assist in recovery and the Louisiana Recovery authority (LRA) was created by executive order of the governor in October of 2005 to plan for the recovery and rebuilding of Louisiana. Also, a special legislative session has been called for December 2006 to decide how to spend the surplus from fiscal year 2006. (Excerpts taken from *The Louisiana Economic Outlook: 2006 and 2007* by Loren Scott and James A. Richardson, published in October 2006.)



# GOVERNMENT-WIDE FINANCIAL ANALYSIS

Government-wide activities provide a broad overview of the state's finances similar to a private sector business. The government-wide activities presented here reflect the combined financial position and operating results of the State, not including fiduciary funds (such as pension funds) or component units. Component units are entities which the state has some accountability for that are required to be separately reported in the state's CAFR.

By comparison to last fiscal year, the government-wide statements of the State reflect total assets of \$27.5 billion (a \$2.7 billion increase over last year) and total liabilities of \$10.8 billion (a \$1.3 billion increase). As a result, total

net assets (assets less liabilities) equaled \$16.7 billion at June 30, 2006, which is an increase of \$1.4 billion or 9% over last year. The unrestricted net assets deficit of \$3 billion is an improvement of \$1 billion over last year. This "deficit" represents a negative balance after the State pays all it's obligations and sets aside assets it cannot spend due to legal requirements established by the legislature, the State Constitution, and other agreements with donors and grantors. A major cause of this deficit in unrestricted net assets is that the State's financial statements report debt for capital assets owned by local governments but financed by the state. These assets are carried on the local government's financial statements.

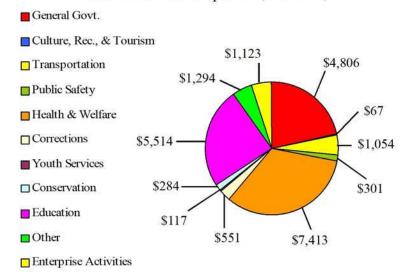
#### **EXPENSES**

On a government-wide basis, the state spent \$22.5 billion during fiscal year 2005-2006 to provide services to Louisiana citizens. As depicted in the accompanying chart, health and welfare represents the state's largest spending category, accounting for 33 percent of the state's spending. Education represents the second largest spending category, accounting for over 25 percent of the state's spending.

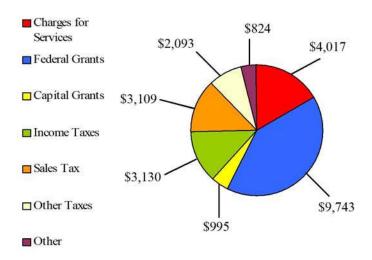
#### REVENUES

State revenues totaled \$23.9 billion in fiscal year 2005-2006. Fund balances and other state assets were also used to support government programs. As the accompanying chart shows, 41 percent of the state's revenues came from the federal government and were earmarked for specific uses.

#### Government-wide Expenses (In Millions)



#### Government-wide Revenues (In Millions)



## GENERAL FUND BALANCE SHEET

While the foregoing discussion on the government-wide financial statements shows the condition of the entire State, of special interest is the balance sheet of the General Fund, which is the chief operating fund of the State. The fund's assets of \$3.4 billion and obligations of \$2.7 billion leave a total fund balance of \$783 million. Much of this balance (the "reserved fund balance" and the "designated fund bal-

ance") is usually reserved or designated for various specific purposes, while any remaining amount (the "unreserved and undesignated fund balance") is theoretically the amount left over after all of the State's obligations have been met. For fiscal year 2006, the total available assets exceeded the total liabilities, reservations, and designations, resulting in a surplus of \$442 million.

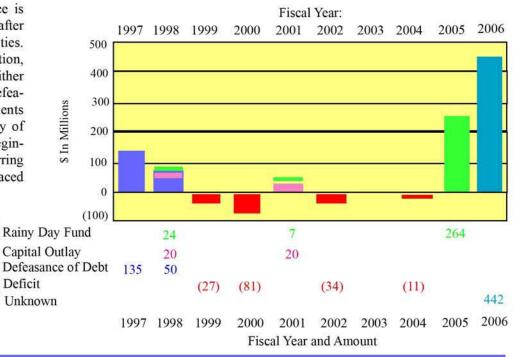
## UNRESERVED/UNDESIGNATED GENERAL FUND BALANCE

One measure of the financial performance of the State is the comparison of the unreserved and undesignated fund balance (the surplus or deficit) of the General Fund for the

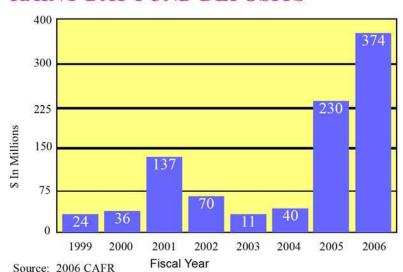
last several years. This fund balance is theoretically the amount "left over" after assets are compared against liabilities. According to the Louisiana Constitution, any surplus can only be used for either capital construction, retirement or defeasance of debt, or providing payments against the unfunded accrued liability of the retirement systems. In addition, beginning in 1998, 25% of any nonrecurring revenue, such as surpluses, must be placed

in the Budget Stabilization or "Rainy Day" Fund. As previously mentioned, fiscal year 2006 closed with the General Fund having a surplus of \$442 million after some of the total fund balance was either reserved or designated. As of this printing, it is not

known how this surplus will be used. The following table shows the General Fund surpluses and deficits for the last 10 years and how any surpluses were spent.



# RAINY DAY FUND DEPOSITS



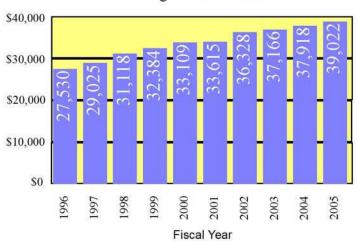
The Budget Stabilization Fund or "rainy day fund" was created in 1990 for use as a source of funding in times of declining revenues. The fund receives its monies from non-recurring revenues, mineral revenues, monies in excess of the expenditure limit, and other monies appropriated by the legislature. The monies can be spent if the forecast for recurring revenues for the next fiscal year is less than the current fiscal year, or if a deficit for the current fiscal year is projected due to a decrease in recurring revenues. For fiscal year 2006, deposits into the fund totaled \$374 million and expenditures were \$154 million. Since it's inception, deposits have totaled \$922 million, expenditures \$241 million, leaving a balance in the fund of \$681 million at the end of fiscal year 2006.

# **EDUCATION (K-12)**

#### **Improving Teacher Quality**

As the following chart shows, teacher salaries have increased nearly \$11,500 (42%) for the ten year period from fiscal year 1996 through fiscal year 2005. As of the publication date of this document, the figures for fiscal year 2006 were not available.

#### Average Teacher Salaries



# TOBACCO SETTLEMENT

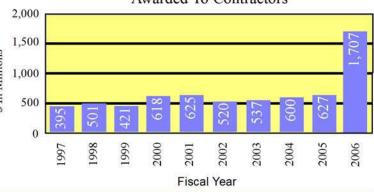
Louisiana is one of 46 states receiving a share of the 1998 settlement with the five largest tobacco manufacturers. The monies received provide funding for the Louisiana Fund and the Millennium Trust Fund. The Millennium Trust Fund is comprised of three funds: the Education Excellence Fund, the Tuition Opportunity Program for Students (TOPS) Fund, and the Health Excellence Fund. The monies received by these funds are restricted for health and education initiatives aimed at the development of Louisiana's children, and specific tobacco-related health initiatives.

In 2002, Louisiana sold 60% of the future proceeds of the settlement to the Tobacco Settlement Financing Corporation, a special purpose public corporate entity that sold bonds to purchase the interest in the future proceeds. Including the proceeds from the bond sale in 2002, over \$1.7 billion dollars of the settlement has been placed into the three Millenium Trust Funds since the state began receiving the settlement funds. During fiscal year 2006, a total of \$90.4 million was received into the three funds.

# TRANSPORTATION

The State of Louisiana operates 13,181 bridges and 60,946 miles of roads and streets. Construction of new roads and bridges continues to occur at a high level over the past several years. Fiscal year 2006 saw the initiation of \$1.7 billion in new projects. Much of this includes the widening of the Huey P. Long Bridge in New Orleans, construction of the John James Audubon Bridge over the Mississippi River near St. Francisville, and the replacement of the hurricane-damaged I-10 Twin Span Bridge over Lake Pontchartrain between New Orleans East and Slidell. The chart on the right depicts the progress that has occurred over the last 10 years.

Highway Projects Approved & Awarded To Contractors



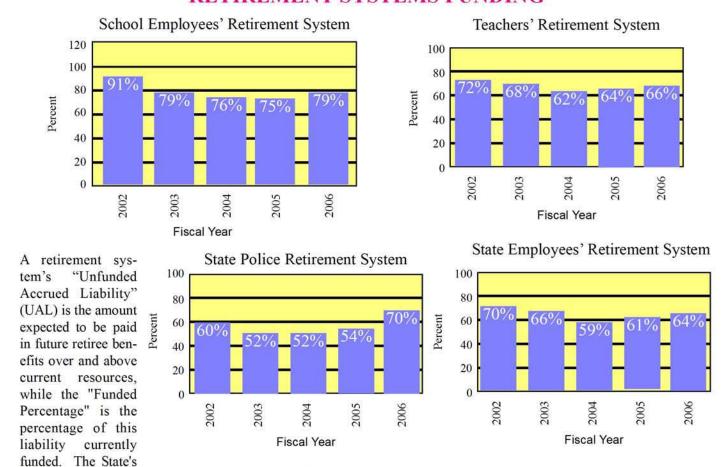
# STATE PARKS & TOURISM

While Katrina and Rita wreaked havoc early in the current fiscal year in the greater New Orleans and southwest Louisiana, most of the state saw minimal damages from the storm. The Louisiana Office of Tourism is promoting these areas of the state as a key to restoring the state's vital tourism industry which is the state's second largest industry and a key economic driver. This industry sustains more than 120,000 jobs and is a \$9.4 billion industry. Despite the dramatic effects of the hurricanes, the Office of Tourism has enjoyed the significance of a very historic year with the 150th anniversary of Mardi Gras, which went on as scheduled on a somewhat limited basis, and the Centennial Celebration of the Louisiana State Museum system. This year-long Centennial Celebration kicked off

with the grand opening of the new Louisiana State Museum in Baton Rouge in early 2006.

The system of state parks continues to be an important attraction for residents and visitors to the state, especially with the improvements being made throughout the system and the re-opening of hurricane damaged parks. For example, improvements at Poverty Point State Park were completed during 2006, and two parks (St. Bernard State Park and Fontainebleau State Park) will open later in the year. Only two parks damaged by the hurricanes remained closed until further notice. The State currently operates 24 State Parks covering 30,984 acres of area and 21 State Historic Sites covering 2,555 acres.

# RETIREMENT SYSTEMS FUNDING

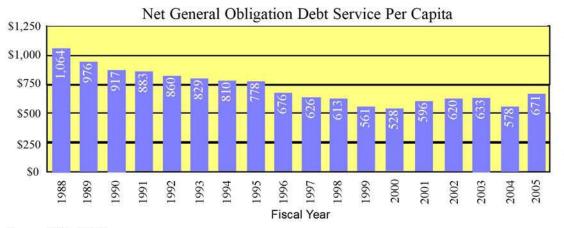


four retirement systems have unfunded accrued liabilities. All four systems' funded percentages increased during this fiscal year. The funded percentage increases were mainly due to increasing income on investments held by the systems. The graphs above show the trends of the funded percentages of the retirement systems over the past five years. The Louisiana State Police Retirement System increased its funded percentage by 16 percent from fiscal year 2005 to 2006 while the other three only increased 2 to 4 percent.

# STATE DEBT

Louisiana Revised Statutes (LRS) 39:1365(25) and 39:1402(D) limit the authorization and issuance, respectively, of general obligation bonds. Good debt management has produced positive results. "Debt service per capita" is the amount the State will pay per person for the general obligation debt of the State, less amounts to be received from local governments for their portion of the debt. Based on U.S. Census Bureau population statistics, the debt service per capita for fiscal year 2005 was

5



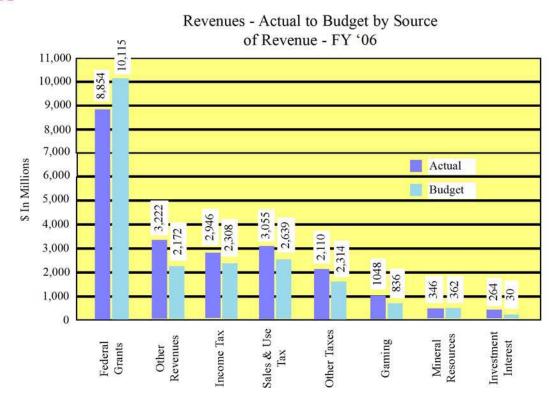
Source: 2006 CAFR

\$671. (Fiscal year 2006 is not available due to the unavailablity of the 2006 population estimate at the date of this printing.) Despite several years of small increases since 2001 including this most recent reported year, debt service per person Louisiana decreased by \$393, or 37% per person, since 1988.

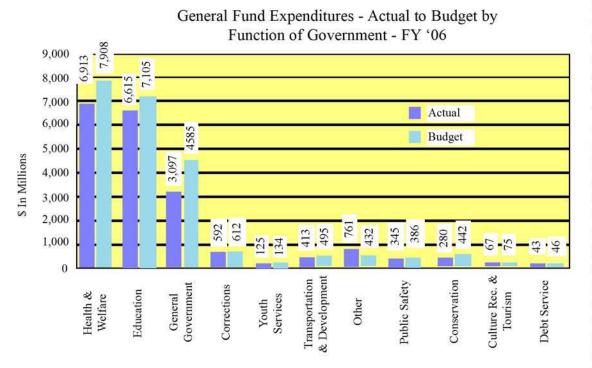
# **BUDGETARY INFORMATION**

## REVENUE BUDGET

The State of Louisiana is legally required to prepare a balanced annual budget, and all State agencies are required to adhere to the budget during the fiscal year. The revenues are presented by the source of the revenue, mostly from federal grants and various taxes. The chart depicts the budgeted and actual revenues and illustrates the performance of the State in adhering to the legally adopted revenue budget which includes General Fund and other budgeted funds.



# GENERAL FUND EXPENDITURES BUDGET



While the Revenue chart depicts the revenue budget by sources of revenue, Expenditure the chart depicts actual budgeted and expenditures for the General Fund. which is the chief operating fund of the State. This chart illustrates the budgeted and actual expenditures of the General Fund by function of government such as health & welfare, education, and transportation & development. It also illustrates the State's performance in adhering to the legally adopted expenditure budget.

#### STATE AGENCY WEBSITE ADDRESSES

State of Louisiana Governor's Office

Division of Administration

Department of Agriculture & Forestry

Office of Attorney General
Department of State Civil Service
Department of Corrections

Department of Culture, Recreation & Tourism Department of Economic Development

Department of Education

Department of Environmental Quality Department of Health & Hospitals

Department of Insurance Department of Labor

Department of Natural Resources
Department of Public Safety
Department of Revenue

Department of State (Secretary of State)

Department of Social Services

Department of Transportation & Development

Department of the Treasury Department of Wildlife & Fisheries Board of Regents for Higher Education

Louisiana Legislative Auditor

Louisiana Performance Accountability System

Louisiana Public Service Commission

Louisiana State Library Louisiana State Legislature Louisiana State Museum Louisiana State Police

Louisiana State Employees' Retirement System Louisiana School Employees' Retirement System

Teachers' Retirement System of Louisiana

www.louisiana.gov www.gov.state.la.us

www.doa.louisiana.gov/doa

www.ldaf.state.la.us www.ag.state.la.us www.dscs.state.la.us

www.corrections.state.la.us

www.crt.state.la.us
www.led.louisiana.gov
www.doe.state.la.us
www.deq.louisiana.gov
www.dhh.louisiana.gov
www.ldi.state.la.us
www.ldol.louisiana.gov
www.dnr.louisiana.gov
www.dps.louisiana.gov
www.rev.louisiana.gov
www.sos.louisiana.gov
www.dss.state.la.us
www.dotd.louisiana.gov
www.treasury.louisiana.gov

www.wlf.state.la.us www.regents.state.la.us www.lla.state.la.us

www.doa.state.la.us/opb/lapas/lapas.htm

www.lpsc.org www.state.lib.la.us www.legis.state.la.us http://lsm.crt.state.la.us

www.lsp.org

www.lasers.state.la.us www.lsers.state.la.us

www.trsl.org

This public document was published at a total cost of \$1,330.00. Eight hundred (800) copies of this public document were published in this first printing at a cost of \$1.66 per document. This document was published for public distribution by the Division of Administration, Office of Statewide Reporting and Accounting Policy, P.O. Box 94095, Baton Rouge, LA 70804-9095 to reflect an overview of the financial condition of the state for the fiscal year ended June 30, 2006 under the authority of R.S. 39:80(B). This material was printed in accordance with the standards for printing by state agencies established pursuant to R.S. 43:31.

Division of Administration Office of Statewide Reporting and Accounting Policy P.O. Box 94095 Baton Rouge, LA 70804-9095.